

# 2024 PROPOSED SERVICE ENHANCEMENTS AND FUNDING STRATEGIES GENERAL FUND ON TO COURT DECENTED TO COURT

NEW WESTMINSTER

ON TABLE
Council Workshop
December 11, 2023
re: Item 3.1.a



# **Agenda**

- 1. Purpose & Recommendation
- 2. Budget Process & Timelines Update
- 3. Background and Overview
- 4. 2024 Operating Budget General Fund
  - Budget Enhancement Scenarios and Funding Strategies
- 5. Feedback and discussion from Council



#### **Purpose**

To provide Council with the proposed 2024 service enhancements with a proposed funding strategy and resulting estimated property tax revenue impact;

Providing Council with three different scenarios known as Budget Scenarios and their resulting estimated property tax revenue impacts: 5.50%, 6.80%, and 8.50%.



#### Recommendation

THAT Council provide direction on which of the three proposed 2024 Service Enhancements for the General Fund Budget scenarios they support;

THAT Council provide direction on the proposed estimated property tax revenue increase for 2024;

THAT Staff be directed to report back on the Draft Consolidated Financial Plan Bylaw, 2024 - 2028.

#### **2024 Budget Timelines**

**Budget Framework Timeline Approved** 

**MAY 2023** 



**Budget Engagement Presentation** 

**General Fund Capital Budget** 



**Enhancement Workshop** 

**General Fund Proposed Service** 



**AUG 2023** 

**OCT 2023** 



**NOV 2023** 



**DEC 2023** 



2024



**Draft Budget and 5 Year Financial Plan** 

**Strategic Priorities Plan Implementation Strategy Budget Workshop and Impact of not funding** 

- → TACC Preparing for Opening
- → Housing Division
- → Crises Response
- → Integrating Climate Action and Electrical
- → Emergency Management Office
- **→** Community Services Department
- → Advancing Foundation and Lenses
- → Grant Funding and Revenue Projections



#### **Budget Framework**



- □ Adhere to financial principles and practices
- Maintain core services and asset management
- □ Incorporate Council's 2023-2026 Strategic Priorities
- ☐ Continue work on City's 7 Bold Steps
- ☐ Seek Council input via budget workshops
- □ Build on what we heard from 2023 budget engagement and align budget with 2024 engagement feedback

# **Budget Outlook and Financial Sustainability Principles**

**Goal: Maintain Financial Health:** Affordable levels of debt & maintain stabilization reserve models to support long-term smoothing of rates.

#### Proposed 2024 Summary of Rates & Capital Budget:

- Recommended Property Tax Increase 6.8%
- Pending Water Rates Increase 6.0%
- Pending Sewer Rate Increase 8.0%
- Pending Solid Waste Rate Increase 12.0%
- Pending Electrical Rate Increase 3.3%
- Recommended Capital Expenditures \$188.1M

#### Approved 2023 Summary of Rates & Capital Budget:

- Property Tax Increase 6.4%
- Sewer & Water Rates Increase 7.0%
- Solid Waste Rate Increase 14.0%
- Electrical Rate Increase 2.8%
- Capital Expenditures \$173.5M

#### **SUSTAINABILE**

Maintain assets in a state of good repair through reasonable tax / rate increases, and without disruptions to services; living within our means

#### **ADAPTABLE**

The ability to change debt levels or leverage reserves; ability to ramp up or down on spending

#### **STABLE**

Predictability of City's sustainable revenue sources and less reliance on external funding or third party funding

#### **ACCOUNTABLE**

Fiscally prudent & responsible; the ability to ensure that the City's financial decisions are in the best interest of all



#### **Budget Engagement**

2024 Budget: Over 1,500 people visited the Be Heard New West webpage, and approximately 600 community members participated in the engagement activities

#### What was heard in 2023:

- ☐ 67% want a balance of spending and saving
- ☐ 78% support or somewhat support Council's strategic priorities
- ☐ 74% support a 4% or more tax increase in 2024

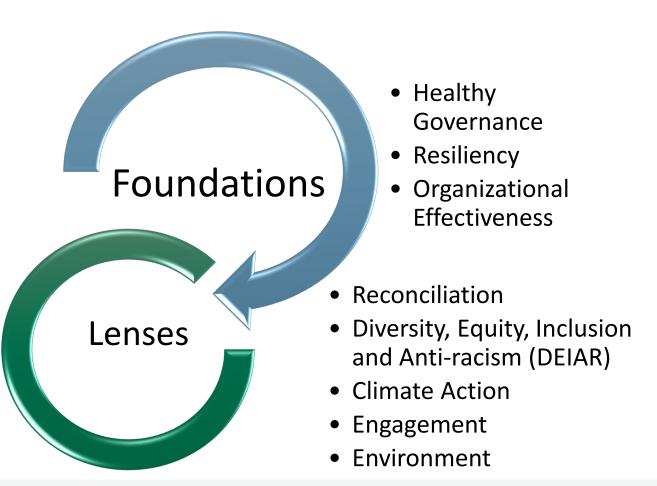
#### **Engagement Highlights**

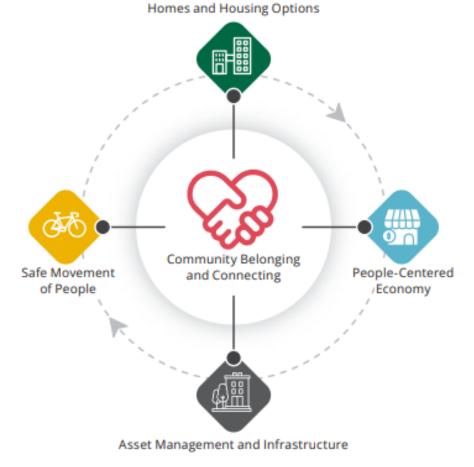
- ☐ Desire for spending to support vulnerable community members
- ☐ Increase revenue through bylaw fines, user fees and increased programs
- ☐ Highest ranking projects were transportation, park improvements, upgrades to civic buildings, sewer separation work and climate work



#### **Strategic Priorities 2023-2026**

In May 2023, Council adopted Five strategic priorities. The strategic priorities should be viewed using the context of foundations and lenses.





#### **Budget Risks and Assumptions**

#### **General Risks:**

 Economic downturn, supply chain disruption, climate change, emergencies, supply chain delays, inflation, labour shortage

#### **Revenue Assumption:**

- Increasing Investment Revenue: \$1.0M
- Aggressive Incremental Revenue: All Departments \$5.9M
- Risk in funding permanent enhancements with temporary increases

#### **Grant Funding:**

- Housing and Crises work is proposed to be funded via grants
- Grants are currently not secured and up to \$2.2M would be funded by reserves if not received

#### **Hiring Strategy**

- Prioritize hiring based on reasonable hire and require dates
- Match funding request to hiring expectations
- Results in recommended deferral of \$1.2M impact into 2025



# 2024 OPERATING BUDGET – GENERAL FUND Budget Enhancements and Funding Scenarios

# **Scenario 1: Fixed Costs and Regulatory Work**

| Total Budget \$12.2M                |         |  |
|-------------------------------------|---------|--|
| Lenses and Foundations              | \$10.2M | -2024 MUNICIPAL PROPERTY TAXES REVENUE |
| Homes and Housing Options           | \$1.8M  | IMPACT OF \$5.6M OR 5.5%               |
| Asset Management and Infrastructure | \$0.1M  |  |
| Community Belonging and Connecting  | \$0.1M  |  |



### **Scenario 1: 2024 Key Proposed Service Enhancements**

Organizational Effectiveness \$8.7M

Homes and Housing Options \$1.8M

| Collective Agreements: Current & Prior year | \$8.0M |
|---|--------|
| 3rd Party Contractual Agreements            | \$0.4M |
| Building and Plumbing Inspections           | \$0.3M |
| Planning → 6 RFT, 1 TFT and Other           | \$1.2M |
| Engineering Admin →2 RFT                    | \$0.3M |
| Human Resources → 2 RFT                     | \$0.2M |
| Building → 1 RFT, 0.4 RPT                   | \$0.1M |







#### **Scenario 1: 2024 Key Proposed Service Enhancements**

|  | Insurance including TACC            | \$0.7M |
|--|-------------------------------------|--------|
|  | E-COMM Levy → Police and Fire       | \$0.5M |
| Resiliency \$1.5M                          | Fire Prevention → 1 RFT             | \$0.1M |
|  | Emergency Management Staff → 1 RFT  | \$0.1M |
|  | Parks Irrigation Technician → 1 RFT | \$0.1M |
| Asset Management and Infrastructure \$0.1M | Massey Theatre Maintenance          | \$0.1M |
| Community Belonging and Connecting \$0.1M  | Welcome Centre Community Navigator  | \$0.1M |



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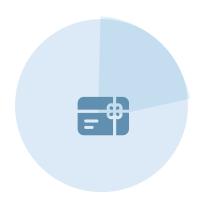
"E-Comm 9-1-1
Helping to Save Lives and Protect Property

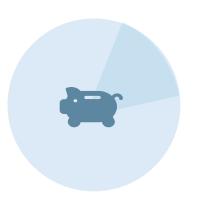


# **Scenario 1: 2024 Proposed Funding Strategy**













Tax Revenue Impact

46%

Total of \$5.6M
Property Tax
Revenue
5.5% Property
Tax Revenue
Impact

Fees and Charges

31%

- Total of \$3.8M
- \$2.8M in New Fees
- \$1.0M in Interest Revenue

**Grant Funding** 

11%

- Total of \$1.25M Housing work
- \*\*Senior Levels of government not secured

**Reserves** 

7%

Total \$0.9M
One-Time
Enhancement
from General
Reserves

**Budget Transfers** 

4%

Total \$0.5M
 Transfer Climate
 Team Funding

2025 Deferral

<1%

Total \$0.15M Salary Prorated to 2025



# Scenario 2: Scenario 1 and Strategic Priorities

| Total budget \$20.6M                |         |                                       |
|-------------------------------------|---------|---------------------------------------|
| Lenses and Foundations              | \$16.1M | 2024 MUNICIPAL PROPERTY TAXES REVENUE |
| Homes and Housing Options           | \$1.9M  | IMPACT OF \$7.0M OR 6.8%              |
| Community Belonging and Connecting  | \$1.7M  |                                       |
| Asset Management and Infrastructure | \$0.8M  |                                       |
| People-Centered Economy             | \$0.1M  |                                       |



# **Scenario 2: 2024 Key Proposed Service Enhancements**

| Asset Management and Infrastructure Total \$0.8M | TACC → 4 RFT including Building Service and Pool Service Workers, Scheduled maintenance | \$0.4M  |         |
|--|---|---|---------|
|  | Parks Urban Forestry → 2 RFT Arborist and Laborer for Natural                           | \$0.2M  |         |
| Community Belonging and Connecting Total \$1.7M  | Massey Theatre – Gas  | \$0.1M  |         |
|  | TACC → 3 RFT Cashier, Assistant Program Coordinator, Park Attendant, Auxiliary          | \$1.0M  |         |
|  | Parks and Recreation - Gymnastics, Park Activator, supplies                             | \$0.2M  |         |
|  | Community Services Department → 1 RFT Coordinator, Director(partial reclassification)   | \$0.3M  |         |
|  |   | Museums and Heritage Services - Heritage Supervisor | \$0.1M  |
|  | Homes and Housing Options Total \$1.9M  | Planning Salary Reclassifications                   | \$0.05M |

### Scenario 2: 2024 Key Proposed Service Enhancements

Organizational Effectiveness
Total \$11.5M

**Healthy Governance Total \$0.2M** 

People-Centered Economy Total \$0.1M

| TACC Activation → Electrical, Water, Supplies   | \$1.0M |
|---|--------|
| Human Resources → 3 RFT Benefits Coordinator, Learning and Development Specialist, Workplace wellness(reduce WCB) | \$0.5M |
| Contracted Services, Supplies and Material  | \$0.5M |
| Information Technology → 2 RFT Business and Network Analyst   | \$0.3M |
| Engineering Reclassification and Public Works   | \$0.2M |
| Financial Services Manager – 1 RFT  | \$0.1M |
| Communication Coordinator - 1 FTE Temp to Perm  | \$0.1M |
| Horticulture Attendant – 1 FTE  | \$0.1M |
| Intergovernmental Relations Assistant, Ethics Commissioner, Corporate Rebranding                                  | \$0.2M |
| Business License and Economic Development Temporary Full Time   | \$0.1M |

# **Scenario 2: 2024 Key Proposed Service Enhancements**

| Resiliency | , Total | ¢3 0M   |
|------------|---------|---------|
| Resiliency | / IUlai | PO.DINI |

**Reconciliation Total \$0.1M** 

**DEIAR Total \$0.2M** 

**Engagement \$0.2M** 

| Crises Response Team → Temporary pilot program       | \$1.0M |
|--|--------|
| Police - Year 2 of 3 year plan for Backfill strategy | \$0.7M |
| Fire – 2 RFT Suppression Firefighters                | \$0.3M |
| Fire – Emergency Management support                  | \$0.2M |
| Information Technology – Foundational support        | \$0.1M |
| Facilities Space Planning position                   | \$0.1M |
| All Nation Councils and Reconciliation work          | \$0.1M |
| Human Resources – DEIAR Advisor                      | \$0.2M |
| Public Engagement Coordinator                        | \$0.1M |
| Community Advisory Assembly Facilitator              | \$0.1M |

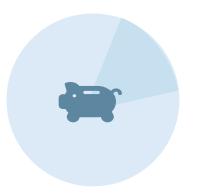


### **Scenario 2: 2024 Proposed Funding Strategy**











# Tax Revenue Impact

34%

Total of \$7.0M Property Tax Revenue 6.8% Property Tax Revenue Impact

# Fees and Charges

33%

- Total of \$6.9 M
- \$5.9M in New Fees
- \$1.0M in Interest Revenue

#### **Grant Funding**

11%

- Total of \$2.2M
- Housing \$1.3
- Crises Team \$0.9M
  - \*\*Senior Levels of government not secured

#### **Reserves**

10%

Total \$2.0M
One-Time
Enhancement
from General
Reserves

#### Budget Transfers

6%

- Total \$1.2M
- Climate Team Funding
- Budget
   Reallocations

2025 Deferral

6%

Total \$1.2M Salary Prorated to 2025



#### Scenario 3: Scenario 2 +

| Total budget \$23.0M                |         |  |
|-------------------------------------|---------|--|
| Lenses and Foundations              | \$17.3M |  |
| Homes and Housing Options           | \$2.0M  | 2024 MUNICIPAL PROPERTY TAXES REVENUE<br>-IMPACT OF \$8.8M OR 8.5% |
| Community Belonging and Connecting  | \$2.3M  |  |
| Asset Management and Infrastructure | \$1.2M  |  |
| Safe Movement of People             | \$0.1M  |  |
| People-Centered Economy             | \$0.1M  |  |



#### **Scenario 3: 2024 Key Proposed Service Enhancements**

**Asset Management and Infrastructure Total \$1.2M** 

Community Belonging and Connecting Total \$2.3

**Homes and Housing Total \$2.0M** 

Organizational Effectiveness
Total \$11.7M

**Resiliency Total 4.9M** 

**Safe Movement of People \$0.1M** 

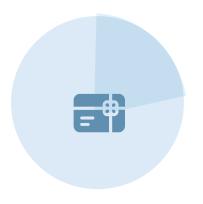
| TACC → Additional Building Service and Maintenance Workers                                 | \$0.3M  |
|--|---------|
| Other Supplies, licenses and cellphones  | \$0.1M  |
| Parks and Recreation - Recreation Supervisor, Youth Services,<br>Arena Services and Clerks | \$0.5M  |
| Engineering Operations- Parklet Cleaning   | \$0.1M  |
| Housing Analyst  | \$0.1M  |
| Information Technology Network Analyst   | \$0.15M |
| Communications, Summer Environmental Ambassador  | \$0.05M |
| Fire Operations – 7 Suppression Firefighters   | \$1.0M  |
| Human Resources – Healthy and Safety   | \$0.1M  |
| Engineering Reclassification   | \$0.1M  |

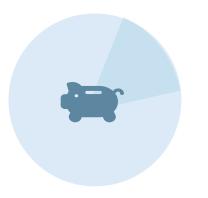


### **Scenario 3: 2024 Proposed Funding Strategy**











Tax Revenue Impact

38%

Total of \$8.8M Property Tax Revenue 8.5% Property Tax Revenue Impact

# Fees and Charges

30%

- Total of \$7.0M
- \$6.0M in New Fees
- \$1.0M in Interest Revenue

#### **Grant Funding**

10%

- Total of \$2.4M
- Housing \$1.4M
- Crises Team \$1.0M
  - \*\*Senior Levels of government not secured

#### **Reserves**

10%

Total \$2.2M
One-Time
Enhancement
from General
Reserves

#### **Budget Transfers**

7%

- Total \$1.5M
- Climate Team Funding
- Budget Reallocations

2025 Deferral

5%

Total \$1.2M Salary Prorated to 2025



#### **Feedback and Discussion from Council**





#### **Options for Council's consideration:**

Option 1 - Council provide direction on which of the three proposed 2024 Service Enhancement for the General Fund Budget scenarios they support.

Option 2 - Council provide direction on the estimated proposed property tax revenue increase for 2024;

Option 3 - Staff be directed to report back on the Draft Consolidated Financial Plan Bylaw, 2024 - 2028; or

Option 4 - Council provide alternate direction to staff.