

# COMMUNITY HERITAGE COMMISSION AGENDA

Wednesday, February 7, 2024, 6:00 p.m.

Open to public attendance in Committee Room G

Lower Level, City Hall

Committee members may attend electronically

We recognize and respect that New Westminster is on the unceded and unsurrendered land of the Halkomelem speaking peoples. We acknowledge that colonialism has made invisible their histories and connections to the land. As a City, we are learning and building relationships with the people whose lands we are on.

**Pages** 

#### 1. CALL TO ORDER AND LAND ACKNOWLEDGEMENT

The Chair will open the meeting and provide a land acknowledgement.

#### 2. CHANGES TO THE AGENDA

Additions or deletion of items.

#### 3. ADOPTION OF MINUTES FROM PREVIOUS MEETINGS - None

#### 4. REPORTS AND PRESENTATIONS

Staff and guest reports and presentations for information, discussion, and/or action

4.1	Orientation and Affirmations of Office	3
	a. Orientation Presentation	33
4.2	CHC CAPD Orientation Presentation 2024	
4.3	Heritage Terms: Glossary	
4.4	Museums and Heritage Services Orientation	78

#### 5. NEW BUSINESS

Items added to the agenda at the beginning of the meeting.

## 6. END OF MEETING

#### 7. UPCOMING MEETINGS

Remaining scheduled meetings, which take place at 6:00 p.m. unless otherwise noted:

March 6, 2024

April 3, 2024

May 1, 2024

June 5, 2024

July 3, 2024

September 4, 2024

October 2, 2024

November 6, 2024

December 4, 2024

#### **CORPORATION OF THE CITY OF NEW WESTMINSTER**



## **COMMUNITY HERITAGE COMMISSION Bylaw No. 6423, 1997**

EFFECTIVE DATE: December 15, 1997

CONSOLIDATED FOR CONVENIENCE ONLY (March 23, 2023)

This is a consolidation of the bylaws listed below. The amendment bylaws have been combined with the original bylaw for convenience only. This consolidation is not a legal document. Certified copies of the original bylaws should be consulted for all interpretations and applications of the bylaws on this subject.

AMENDMENT BYLAW	EFFECTIVE DATE
6899 7119 (Sec 6) 7263 (Sec 4a, b) 7808 (Sec 4a, b, 5a) 7897 (Sec 4b) 8372 (changes	January 12, 2004 September 11, 2006 September 15, 2008 February 1, 2016 January 9, 2017 December 14, 2022
throughout) 8384 (Sec 5a, b)	February 13, 2023

The bylaw numbers highlighted in this consolidation refer to the bylaws that amended the principal Bylaw No. 6423, 1997. The number of any amending bylaw that has been repealed is not referred to in this consolidation.

Obtainable from the City Clerk's Office

#### CORPORATION OF THE CITY OF NEW WESTMINSTER

Bylaw No. 6423, 1997

#### Bylaw No. 8372, 2022

A Bylaw to establish the Heritage Commission pursuant to Section 143 of the Community Charter, as amended from time to time

#### Bylaw No. 8372, 2022

- A. Section 143 of the Community Charter, as amended from time to time, authorizes a local government, by bylaw, to establish a Community Heritage Commission to advise local governments on matters relating to heritage.
- B. Residents of the City of New Westminster recognize and value heritage as an important legacy of the City's past. They recognize that heritage is integral to the City's identity and that it should be preserved and enjoyed.
- C. The Council of the City of New Westminster recognizes the need to effectively manage the City's heritage resources to ensure their preservation for future generations.

THE CITY COUNCIL of the Corporation of the City of New Westminster in open meeting assembled ENACTS AS FOLLOWS:

This Bylaw may be cited for all purposes as the "City of New Westminster Community Heritage Commission Bylaw No. 6423, 1997."

#### Title

#### Bylaw No. 8372, 2022

1. The Commission is a municipal commission of Council and shall be known as the "Community Heritage Commission" (hereafter referred to as the "Commission").

#### **Definitions**

2. (a) "City" means the Corporation of the City of New Westminster.

#### Bylaw No. 8372, 2022

(b) "Community Heritage Commission" means a body created or authorized by a local government to assist in the management and implementation of local heritage conservation planning and authorized under Section 143 of the Community Charter.

#### Purpose of the Commission

#### Bylaw No. 8372, 2022

3. The purpose of the Commission will be to identify and advise the Council of the City of New Westminster on heritage issues within the city, particularly with respect to Part 15 of the Local Government Act

#### Terms of Reference of the Commission

#### Bylaw No. 8372, 2022

4. The Terms of Reference for the Commission are as follows:

To advise Council and staff on matters related to the City's heritage program, including:

- continuing public education and awareness of heritage;
- maintaining the City's heritage register and heritage inventory;
- supporting the conservation of heritage resources;
- implementing policies to protect heritage resources;
- monitoring of identified heritage resources and the heritage program;
- promoting and enhancing City owned heritage resources; and
- requesting expenditures for heritage purposes, with Council approval.

#### Bylaw No. 6899, 2003, Bylaw No. 7263, 2008

#### **Commission Membership**

#### Bylaw No. 7808, 2015; 8372, 2022; 8384, 2023

5. (a) The Commission shall be composed of up to ten (10) voting members.

#### Bylaw No. 7808, 2015; 7897, 2016; 8372, 2022

(b) Membership on the Commission shall consist of:

Voting Members:

#### Bylaw No. 8372, 2022; 8384, 2023

- Up to two members of Councl
- One member of the New Westminster Heritage Preservation Society
- Seven members of the community at large with the following interests and knowledge:
  - local heritage conservation;
  - architecture, planning and design;
  - building construction;
  - landscape architecture and horticulture;
  - history; and
  - business and tourism

#### Non-Voting City Staff Liaisons:

#### Bylaw No. 8372, 2022

- the Manager of New Westminster Museum and Archives, or designate
- the Chief Librarian for New Westminster Public Library, or designate
- the director of Climate Action, Planning and Development, or designate
- A Committee Clerk from Legislative Services

#### Bylaw No. 8372, 2022

(c) When appointing members, Council may consider the interests, skills and experience necessary to carry out the Commission's Terms of Reference. All members shall serve without remuneration unless they fall in to a group for which the City has a policy to compensate them for their role on a City committee such as a First Nation Rights and Title holder. Compensation will be determined by the applicable policy.

#### Bylaw No. 6899, 2003; 8372, 2022

#### (d) Attendance

Members shall advise the Committee Clerk of their intent to attend or be absent from a meeting. Any member who is absent from three consecutive meetings of the Committee, or in excess of onethird of all meetings over any six month period without leave of absence from the Commission, or reason satisfactory to the Commission, shall be resolution of the Commission, cease to be a member of the Commission. The City Council shall have the power to remove any member of the Commission at any time.

#### Terms of Appointment

#### Bylaw No. 7808, 2015; 8372, 2022

6. (a) The City Clerk shall advertise, on behalf of Council, for members of the community at large interested in participating on the Commission. All members shall be appointed by Council for a two year term, with members' terms being staggered. Members will be selected from applications submitted to Council. Council shall review applications and appoint members to the Commission by resolution of Council in January of each year.

#### Bylaw No. 8372, 2022

- (b) Pursuant to the City of New Westminster Advisory Committee Policy, a member of the Commission can serve a maximum of two consecutive two-year terms, except by special waiver from the Mayor.
- (c) In the event of a vacancy, City Council may appoint a person to fill such a vacancy for the remainder of the term.

#### <u>Meetings</u>

#### Bylaw No. 7119, 2006; 8372, 2022

7. (a) The Councillors serving on the Commission shall be appointed as Chair and Council Representative. In the absence of the Chair, the Council Representative shall serve as Chair, and in the absence of both, the members shall select one of the voting members to act as Chair at that meeting.

#### Bylaw No. 8372, 2022

(b) The Commission shall meet at the call of the Chair. Members of the public are allowed to attend Commission meetings, but must have permission of the Chair if they wish to make a presentation to the Commission.

- (c) The Chair presides at all meetings and decides any points of order that may arise.
- (d) A quorum for the meeting shall be a majority of voting members of the Commission.

#### Bylaw No. 8372, 2022

- (e) Expenditures of the Commission and its sub-committees will require a request to the Chief Administrative Officer or designate.
- (f) The Commission, may when necessary, establish sub-committees or task forces of a permanent or temporary nature to carry out duties of the Commission and report back to the Commission. Sub-committees will not have budget authority.
- (g) The Commission may request persons with a particular expertise to make presentations before the Commission on heritage related matters.

#### Bylaw No. 8372, 2022

(h) Regular meetings procedures as set out in the Council Procedure Bylaw No. 6910, 2004, as amended from time to time will apply to meetings of the Commission.

Doc#56947

#### ADVISORY COMMITTEE POLICY

#### 1. PURPOSE OF THIS POLICY

This policy guides the creation and management of all Advisory Committees created by the City of New Westminster under Section 142 of the Community Charter (Select Committees of Council).

#### 2. PURPOSE OF ADVISORY COMMITTEES

Advisory Committees exist in the City of New Westminster to provide Council access to external expertise and lived experience on issues of strategic importance.

Advisory Committees should normally exist only where they:

- Are directly relevant to the City's strategic priorities, as defined by Council
- Have clear mandates, objectives and outcomes that add value to City governance
- Are the most appropriate process to achieve the desired outcomes compared to alternate forms of stakeholder and resident engagement

Benefits to the City achieved through Advisory Committees may include:

- Providing access to lived experience or technical expertise missing from Council and/or staff
- Achieving the City's strategic priorities more quickly by working in partnership with community champions and organizations to achieve shared goals
- Improving the City's ability to hear from and respond to issues raised by equity-seeking populations
- Increasing the effectiveness of the City's stakeholder and resident engagement through leveraging the networks and advice of Committee Members.

Advisory Committees are <u>not</u> appropriate mechanisms to seek community input on matters related to City management (rather than governance) or on issues that are not strategically important to the City. In such cases, City staff may choose to engage residents and stakeholders using other processes, or to convene staff-led advisory groups that are not subject to this policy.

#### 3. CREATION AND RENEWAL

When establishing a new Advisory Committee, Council must approve a Terms of Reference that includes:

- Mandate, with reference to the City's strategic priorities
- Member composition and quorum
- Length of appointment terms for Members and Chairs (if different than default term length)
- Start and end dates for Advisory Committee annual terms (if different than default start/end dates)

#### 4. GOVERNANCE AND EVALUATION

#### **Annual Work Plans:**

Unless otherwise stated in an Advisory Committee's Terms of Reference, the Annual Term for all Advisory Committees will begin on February 1 and end on January 31.

Prior to the start of each new Annual Term, Council must approve an Annual Work Plan for each Advisory Committee that identifies:

- The name of the Council Member who will serve as Committee Chair
- The name of the Staff liaison(s)
- Desired outcomes/outputs for the work year in relation to Council's strategic priorities

# Reporting and Evaluation:

On an annual basis, the Staff Liaison for each Advisory Committee should submit an Annual Report to Council that summarizes the Advisory Committee's activities over the past year, describes how these activities contributed to Council's strategic priorities and provides a breakdown of all expenses incurred. The Annual Report should also include the results of a formal evaluation completed by Committee Members to support ongoing improvement and provide suggestions for the next year's work plan.

#### **Reporting to Council:**

When responding on an issue referred by Council, Advisory Committees, with the assistance of the Staff Liaison(s) and the Committee Clerk, will submit reports to Council in accordance with the Advisory Committee Policy and Council Procedure Bylaw.

#### 5. MEMBER SELECTION/RENEWAL

Advisory Committees Members must be appointed by Council and may include Committee Members who are residents or property owners in the City, or representatives from organizations that Council has invited to participate (Organizational Representatives).

## **Application and Appointment:**

- 1. Appointments to committees should be made in advance of each annual term, or as vacancies arise.
- 2. Opportunities to serve as a Committee Member must be widely advertised so that all interested residents can apply.
- 3. Staff will submit recommendations for Advisory Committee membership to Council for amendment or approval, including Committee Members and Organization Members.
- 4. Where Organizations are invited to nominate an Organizational Representative to an Advisory Committee but fail to do so, Council may fill the vacancy with a community Committee Member instead.
- 5. Committee members will serve without pay, unless otherwise specified.
- 6. Committee Members must be New Westminster residents and may not be employees of the City, except by special waiver from the Mayor.

In developing their recommendations for Advisory Committee Membership to Council, staff should consider such criteria as: the skills and expertise of potential members, including lived experience; the resources and networks provided by potential members to help achieve City objectives; the degree to which Advisory Committees reflect the diversity of the City; and the City's commitment to ensure representation from equity-seeking and under-served communities.

#### **Term Length and Renewal:**

- 1. The term of appointment for Advisory Committee Members is two years unless otherwise stated in the Advisory Committee Terms of Reference.
- 2. Appointment terms should generally be staggered so that half the members for each Advisory Committee will be replaced or renewed each year.
- 3. A Committee Member can serve a maximum of two consecutive 2-year terms on any one committee, except by special waiver from the Mayor.
- 4. Advisory Committee Members cannot simultaneously serve on more than one committee, except by special waiver from the Mayor, unless the Committee Member sits on a second committee as the representative of the first committee (e.g. an Arts Commission representative sits on the Public Art Advisory Committee).

### **Equity, Diversity and Inclusion:**

Committee Members should reflect the diversity of their community and include representation by under-heard voices and equity-seeking communities. The City will collect data to measure and evaluate its progress on equity, diversity and inclusion, and will provide appropriate supports to reduce barriers for equity-seeking communities.



# **POLICY**

Policy Title:	RESPECTFUL WORKPLACE AND HUMAN RIGHTS POLICY
Issue Date:	2010 June
Revised Date:	2018 October
Prepared by:	Human Resources
Document #:	133506

#### 1. PURPOSE

The City of New Westminster values all of its Employees and is committed to providing a Workplace where people are treated, and treat each other, professionally and respectfully in their interactions. Through this Policy, the City supports the maintenance of a respectful workplace by providing education about human rights, harassment, bullying, and appropriate behaviour in the workplace and by setting out processes for resolution of respectful workplace complaints.

#### Principles:

- A Respectful Workplace enhances job satisfaction, teamwork and productivity and thus
  is in the best interests of the City, its Employees, Council, Boards and those providing
  services to the City and the citizens of New Westminster.
- This Policy responds to the City of New Westminster's responsibility under the BC
  Human Rights Code to prevent discrimination and harassment, to provide procedures to
  handle complaints, to resolve problems and to remedy situations when a breach of this
  Policy occurs. This Policy is also intended to comply with WorkSafeBC's policies on
  workplace bullying and harassment.
- The City of New Westminster will not tolerate disrespectful behaviour. All persons associated with and employed by the City of New Westminster are accountable for their own conduct and are required to conduct themselves in a respectful and appropriate manner at the workplace and at work-related gatherings. They are also responsible for reporting any breaches of this Policy to Human Resources and for participating in the City's initiatives to improve respect and conflict management within their work units.

• The City of New Westminster will provide training designed to support the administration of this Policy and to ensure that all persons governed by this Policy are aware of their responsibilities under this Policy.

#### 2. SCOPE

- 2.1 This Policy applies to all Persons associated with and employed by the City of New Westminster, elected officials, and Boards, and to all aspects of the employment relationship. It governs conduct at the workplace and at work-related gatherings.
- 2.2 This Policy does not limit the rights or responsibilities of the City of New Westminster to manage work performance appropriately and in good faith. Actions by City Managers that are part of their responsibilities and performed for legitimate business purposes, such as changing work assignments or performance management, do not constitute a breach of this Policy.
- 2.3 The City may investigate an incident(s) on its own initiative where there are concerns about alleged breaches of this Policy, and the potential impact of inappropriate conduct on a respectful workplace.
- 2.4 This Policy supersedes previous City operating guidelines and/or policy on this matter.

#### 3. **DEFINITIONS**

A Respectful Workplace: is characterized by courteous and considerate behaviour towards others; inclusion of all persons of different backgrounds, cultures or opinions; safety from inappropriate behaviour; and includes constructive resolution of disputes.

**Disrespectful Behaviour**: means any conduct in breach of this Policy and includes Workplace bullying and harassment which are defined as including any inappropriate conduct or comment that a person knows or reasonably ought to know would cause another person to be humiliated or intimidated but excludes any reasonable action taken by the City relating to the management and direction of its Employees or the workplace. Examples include verbal aggression or insults, calling a person derogatory names, reprimanding in the presence of others, harmful hazing or initiation practices, vandalizing personal belongings or the City's equipment, and spreading malicious gossip or rumours.

For the purposes of this Policy, disrespectful behaviour also includes discrimination and harassment as defined below.

**Allegation**: is an unproven assertion or statement.

**Complainant**: is the person bringing forward a complaint or allegation of disrespectful behaviour. There may be more than one Complainant in a complaint.

**Discrimination**: is unfair differential treatment of an individual or group, whether intended or not, on the basis of race, colour, ancestry, place of origin, political belief, religion, marital status, family status, physical or mental disability, sex, sexual orientation, age, or unrelated criminal conviction. Discrimination of this nature imposes burdens or obligations on an individual or group that serve no work-related function. Such conduct is not only a breach of this Policy; it may also be a breach of the BC Human Rights Code.

The City of New Westminster is under a legal duty to accommodate individuals, or groups protected from discrimination under the BC Human Rights Code, unless it would create undue hardship for the City.

**Employee**: includes all employees (exempt, unionized, full-time, part-time, auxiliary, temporary, and probationary), applicants, apprentices, students, volunteers, members of Council and City Boards, contractors and consultants working for the City of New Westminster.

**Harassment**: any behaviour that satisfies one or more of the following definitions of harassment:

- (a) **Harassment based on a prohibited ground of discrimination**: Behaviour directed towards another person or persons that:
  - is abusive, unfair, offensive, or demeaning; and
  - is related to a prohibited ground of discrimination under the BC Human Rights Code; and
  - a reasonable person would know or ought to know would have the effect
    of interfering with an individual's work or participation in work-related
    activities or would create an intimidating, hostile or offensive
    environment for work or participation in a work-related activity.

#### (b) Sexual harassment:

- conduct or comment of a sexual nature made by a person who knows or ought reasonably to know that the behaviour is unwanted or unwelcome; or
- the expressed or implied promise of a reward for complying with a request of a sexual nature; or
- the actual reprisal or an expressed or implied threat of reprisal for refusal to comply with such a request; or
- conduct or comment of a sexual nature which is intended to, or has the effect of, creating an intimidating, hostile or offensive environment.

Examples of sexual harassment include unwelcome advances or flirtations, comments or physical contact, propositions or invitations for sexual favours; unwelcome suggestive jokes, the display or circulation of sexually suggestive or pornographic materials.

- (c) **Personal harassment**: Behaviour directed towards a specific person or persons that:
  - serves no legitimate work-related purpose; and
  - a reasonable person would know or ought to know would create an intimidating, humiliating, or hostile work environment.

Examples of personal harassment include making derogatory comments, swearing, yelling, inappropriately interfering with another's work, embarrassing practical jokes, ridicule, gossip, abuse of authority, physical assault.

**Mediation**: is a voluntary process where the Complainant and the Respondent consent to meet with a Human Resources representative to determine whether the dispute can be informally resolved in a mutually satisfactory manner. In some instances the City may determine that an external mediator should be called upon to assist in achieving resolution. Mediation discussions between the parties are treated as private and confidential.

**Person(s)**: includes all Employees, suppliers delivering material to the City, and members of the public who are accessing City services or City operated facilities.

**Workplace(s)**: includes City buildings, facilities, sites, offices or work environment, locations visited by Employees while traveling on City related business including conferences, meetings, vendor/supplier or customer sites and locations of work-based social gatherings.

**Reasonable Person Standard**: refers to whether or not a reasonable person in roughly the same position as the Complainant would determine disrespectful behaviour to have occurred.

**Respondent**: is a person or persons against whom an allegation of disrespectful behaviour has been made pursuant to this Policy.

**Retaliation**: is taking adverse action against another person for making a complaint in good faith or providing information in connection with an investigation or as a result of the resolution of a complaint. Examples of retaliation may include withholding information, sabotaging a person's work, denial of a transfer or promotion, unjust negative evaluations or references.

#### 4. POLICY

4.1 Disrespectful behaviour is not tolerated by the City. All persons associated with and employed by the City of New Westminster are responsible for conducting themselves in

- a respectful manner in the Workplace and at work-related gatherings. Any person found to be in breach of this Policy will be subject to discipline up to and including termination from employment, cancellation of contract or denial of services.
- 4.2 All persons associated with and employed by the City of New Westminster will be treated equitably under this Policy. All matters arising under this Policy will be dealt with in a fair, unbiased and timely manner.
- 4.3 All persons associated with and employed by the City of New Westminster have a responsibility for ensuring that the City's working environment is free from disrespectful behaviour. Council, Boards, management and union representatives bear the primary responsibility for maintaining a working environment free from disrespectful behaviour. They are expected to act on this responsibility whenever necessary, whether or not they are in receipt of a complaint. The expertise of the Human Resources department is available to all persons associated with and employed by the City to assist with the interpretation and implementation of this Policy.
- 4.4 Efforts at informal resolution will be encouraged as a first avenue to resolution of a complaint.
- 4.5 This Policy will be interpreted, administered and applied in accordance with the principles of procedural fairness and natural justice. In particular:
  - (a) All persons will be advised of the provisions of this Policy and of the procedures available to them under the terms of this Policy.
  - (b) Any Complainant who wishes the City to assist in the resolution of a complaint through mediation or investigation must be prepared to be identified to the Respondent.
  - (c) Complainants and Respondents must be given the opportunity to present evidence in support of their positions and to defend themselves against allegations of disrespectful behaviour.
  - (d) Complainants and Respondents may be accompanied by a support person, or a representative of their union, or legal counsel (for exempt Employees) throughout the process established by this Policy.
  - (e) All complaints that proceed beyond the informal resolution phase must be submitted in writing. All submissions, responses, comments and decisions pursuant to the Policy will be made in writing if the complaint proceeds beyond the informal resolution phase.
- 4.6 Those responsible for interpreting, administering and applying this Policy will use a Reasonable Person Standard.

- 4.7 This Policy will not be applied in such a way as to limit the rights and responsibilities of those in supervisory roles to manage and discipline Employees in accordance with collective agreements or applicable City policies and procedures.
- 4.8 Persons associated with and employed by the City of New Westminster have an obligation to participate in the procedures established under this Policy and to cooperate in a forthright manner by providing honest, accurate and timely information.
- 4.9 If, following an investigation, the City determines that a complaint has been made in bad faith or is frivolous, vexatious or malicious the City may take disciplinary action up to and including the termination of employment, cancellation of contract or denial of services. A misunderstanding, a misinterpretation or an unfounded complaint do not constitute a complaint made in bad faith.
- 4.10 A Complainant or a Respondent may object to the participation of a person in the administration of this Policy on grounds of conflict of interest or reasonable apprehension of bias. Such objection should be submitted in writing to the Director of Human Resources whose decision will be final. Where the objection relates to the participation of the Director of Human Resources, the Chief Administrative Officer will make the determination.

#### 5. **RESPONSIBILITIES**

#### **Employees:**

- 5.1 Employees must participate in appropriate training, familiarize themselves with this Policy and know their rights and obligations arising from it. They must not engage in disrespectful behaviour as defined in this Policy.
- 5.2 Employees must treat every person with dignity and respect; attempt to resolve differences with other Employees in a respectful way as soon as possible; raise concerns in a timely manner; cooperate in interventions and investigations to resolve complaints of disrespectful behaviour; and maintain confidentiality related to such complaints.

#### **Council, Management and Union Representatives:**

- 5.3 Management has primary responsibility for the administration of this Policy and must have a thorough knowledge of this Policy. Management will set and enforce standards of appropriate workplace conduct and will intervene as soon as practicable when they witness or receive a report of any disrespectful behaviour.
- 5.4 Council, Boards, management and union representatives will lead by example in treating all Employees with dignity and respect and exercising authority and, or leadership in a respectful manner.
- 5.5 All complaints of disrespectful behaviour will be taken seriously.

- 5.6 Management will assist a Complainant to resolve a concern, including by facilitating a discussion between the Complainant and the Respondent. Where possible they will coach the Complainant and the Respondent to change their behaviour.
- 5.7 Management will take all reasonable steps to deal with alleged disrespectful behaviour that they are aware of, or reasonably should have been aware of (even if a direct complaint has not been made), in a timely fashion while maintaining as much confidentiality as possible. Reasonable steps may include referring the matter to the City of New Westminster Police Department for further investigation.
- 5.8 Management will consult with Human Resources for guidance to address complaints of disrespectful behaviour.

#### **Human Resources:**

- 5.9 The Human Resources department will take a leadership role in providing training for management and employees on respectful workplace behaviour. They will also give advice on this Policy, addressing and providing assistance to resolve issues of disrespectful behaviour.
- 5.10 The Human Resources department will provide mediation where the Complainant and the Respondent consent to meet to determine whether the dispute can be resolved in an informal and mutually satisfactory manner. In some instances, the Human Resources department may determine that a third party mediator should be called upon to assist in achieving resolution.
- 5.11 The Human Resources department will determine how and when investigations will occur and will oversee the investigation process.

#### 6. **CONFIDENTIALITY**

- Allegations of disrespectful behaviour may involve the collection, use and disclosure of sensitive personal information. Confidentiality is required so that those who may have experienced disrespectful behaviour will feel free to come forward. Confidentiality is required at all stages of the investigation process including following the conclusion of the investigation so that the reputations and interests of those accused of disrespectful behaviour are protected. However, either the Complainant or the Respondent may discuss the case in confidence with their supervisor, a support person, union representative or Human Resources
- 6.2 Subject to any limits or disclosure requirements imposed by law or required by this Policy, any and all information, oral and written, created, gathered, received or compiled through the course of a complaint is to be treated as confidential by the Complainant or the Respondent, their representatives, witnesses, and any other

- persons designated by this Policy. Information will be disclosed only to the extent necessary to investigate and resolve the complaint.
- 6.3 All investigatory and evidentiary documents as gathered and/or prepared by Human Resources or their designate(s) including summary investigation reports will be deemed the property of the City and will be held in the strictest confidence. Such documents will not be copied or distributed, subject to disclosure requirements imposed by legal proceedings or required by this Policy or by agreement between the parties.
- 6.4 All recorded personal information will be treated as "supplied in confidence" for the purposes of compliance with the *Freedom of Information and Protection of Privacy Act* of BC and responding to access requests under that legislation.
- 6.5 The Director of Human Resources may provide information concerning a complaint, to appropriate City officials on a need-to-know basis.
- 6.6 Any person breaching confidentiality may be subject to discipline or other appropriate action.

#### 7. PROCEDURES FOR RESOLVING DISRESPECTFUL BEHAVIOUR IN THE WORKPLACE

- 7.1 The City of New Westminster recognizes that conflicts and disagreements can occur within the workplace and expects such issues to be resolved in a manner that contributes to a healthy and productive workplace. Employees are encouraged to resolve disputes at an early stage through respectful and open dialogue between themselves, or by calling upon the assistance of their supervisors and, or, an HR representative.
- 7.2 The following procedures have been established so that complaints can first be addressed informally; and only if that is not possible, then formally. The goal of this Policy and its procedures is to prevent, correct and remedy situations of disrespectful behaviour and not to be punitive; although, depending on circumstances, discipline may result.
- 7.3 Complaints against, or by members of City Council or Boards should be directed to the Chief Administrative Officer.

#### The Informal Process

#### **Step 1: The Informal Conversation**

- Persons who experience disrespectful behaviour are strongly encouraged to engage in a conversation with the Respondent to clarify and resolve the concerns.
- Where a Complainant is unable to have the conversation directly with the Respondent, he/she should contact his/her Manager or Supervisor as soon as possible. If needed, the

Manager/Supervisor will offer assistance such as scheduling the conversation between both parties or attending the meeting as an observer.

Union participation and support is welcome.

# Step 2: Mediation with the Direct Assistance of a Manager/Supervisor or Human Resources Representative

If there is no resolution under Step 1 and the Complainant continues to seek resolution, then he/she should approach his/her Manager or Supervisor with the concern(s). The goal is to understand and mutually resolve the issue so that persons conduct themselves in a civil, respectful and cooperative manner.

Steps taken by the Manager/ Supervisor/ or Human Resources representative could include:

- Meeting separately with the Complainant and the Respondent to review the concerns;
- Meeting together with the Complainant and the Respondent to facilitate a conversation aimed at understanding and resolving the issue;
- Reviewing applicable policies with the Complainant and the Respondent and reinforcing expectations of respectful conduct;
- Seeking commitments from the Complainant and the Respondent that they will conduct themselves in a respectful manner;
- Following-up where appropriate with the Complainant and the Respondent after the resolution process to ask whether commitments to respect are being adhered to; and, or
- Recording steps taken in the resolution process.

In the event Employees cannot resolve their differences by informal conversation between themselves, or with the help of management or a Human Resources representative, the Human Resources department may provide the assistance of an external mediator to support the Employees informally, and to find a mutually acceptable way to resolve the conflict. This external mediator will report to Human Resources on the conclusion of the mediation.

#### **Interim Measures**

It may be necessary that interim measures be taken while a complaint is being resolved, investigated or decided. Such measures will be precautionary, not disciplinary and may include separating the Complainant from the Respondent by transfer or by assignment of different hours, etc.

#### **The Formal Process**

#### Step 3: Formal complaint

If there is no resolution under Steps 1 and 2, and the Complainant continues to seek resolution, then he/she must file a written complaint to his/her Manager or to the Director of Human Resources.

A complaint must be filed within three (3) months of the alleged incident, or of the last incident if there is more than one incident. The Director of Human Resources may extend that time limit in exceptional circumstances.

If a Complainant requires assistance in filing a written complaint, they may request assistance from their Supervisor or Human Resources, who will ensure there is support for the filing of the written complaint.

Information required for a written complaint

- The specific incident(s) that have led to the filing of the complaint if there is more than one, number them;
- The date the incident(s) occurred;
- The identity of the Respondent;
- What the Respondent(s) said or did that was in breach of this Policy;
- The names and department(s) of any potential witnesses;
- How the incident(s) affected the Complainant; and any impact the incident(s) had on the Complainant's work.
- Any attempts made to resolve the complaint under Steps 1 or 2; what those were, and who assisted.

#### The Investigation

Once a written complaint is received, the Director of Human Resources or HR representative will undertake an investigation immediately.

The names of the parties and the circumstances related to the complaint will not be disclosed except where necessary to investigate the complaint, or to take appropriate disciplinary measures, or as the law requires.

The Director of Human Resources may reject a complaint on the grounds that it is made in bad faith, is frivolous, vexatious or malicious, or that it lies outside the jurisdiction of this Policy, or

is beyond the time limits for making a complaint. This decision must include the reasons for the decision and will be communicated to the Complainant in writing.

If a complaint of disrespectful behaviour is made against the Director of Human Resources, the Chief Administrative Officer will receive the complaint and handle all matters related to the investigation and resolution of the complaint.

If a complaint proceeds, the Director of Human Resources may appoint an external investigator to investigate the allegations made in the complaint. The Complainant and the Respondent will be notified that an investigation will proceed and given the name and contact information of the investigator. The Director of Human Resources or HR representative, will oversee the investigation process.

Respondents will be provided with the opportunity to explain themselves and to have those explanations fully considered by whoever is carrying out the investigation.

The investigator's mandate will include interviewing the Complainant, Respondent and witnesses where appropriate; making findings of fact; determining whether the facts constitute disrespectful behaviour in breach of this Policy; and issuing a summary report consistent with the mandate. The investigation will be thorough, objective, expeditious and fair for all parties involved.

In reaching a decision on whether this Policy has been breached, the investigator will use a standard of proof corresponding to the civil burden of proof on a balance of probabilities.

The investigator's report will be delivered to the Director of Human Resources. All documentation related to the investigation is the property of the City. The Complainant and the Respondent will be advised of the outcome of the investigation, but will not be provided with a copy of the report. Witnesses who participate in the investigation will be advised that the investigation has concluded.

In the event of legal proceedings (e.g. grievance and arbitration); documentation required for the judicial process will be made available by the Director of Human Resources to the requesting legal counsel, or union representative, representing the parties.

The Director of Human Resources will consider the findings contained in the report and determine what steps or remedy to take. These may include education, counseling, discipline, or some other action. The Director of Human Resources will communicate this decision in writing to the Complainant, the Respondent, and their representatives, if applicable.

The Complainant or Respondent may request a review of this decision by the Director of Human Resources; this request must be made in writing within thirty (30) days of receipt of the Director's decision.

This Policy is meant to foster a respectful workplace environment through fair and equitable process and does not contemplate any form of financial remedy.

#### 8. THE CONSEQUENCES OF NON-COMPLIANCE WITH THIS POLICY

- 8.1 Any person who breaches this Policy will be subject to remedial measures and/or disciplinary action, up to and including termination of employment, cancellation of contract or denial of services.
- 8.2 Every person has the right to report, in good faith, incidents of disrespectful behaviour without fear of retaliation. The City prohibits any form of retaliatory action against any person who, in good faith, files a complaint. Retaliation by any person against anyone involved in an informal, internal or external formal complaint process will be subject to discipline, up to and including termination of employment, cancellation of contract or denial of services.

#### 9. EMPLOYEE'S RIGHTS

9.1 In the event an Employee makes a complaint under this Policy, the Employee retains the right to make a complaint to the BC Human Rights Tribunal or WorkSafeBC. If the Union has filed a grievance on behalf of the Employee, the Employee will not be entitled, later, to make a complaint under this Policy based on the same facts.



# **POLICY**

Policy Title:	SOCIAL MEDIA
Issue Date:	January 2012
Revised Date:	October 2013
Prepared by:	JOAN BURGESS, Director of Human Resources
Document #:	179625

#### 1. Purpose

The purpose of this policy is to provide a framework for public communication using electronic social media tools. This policy provides appropriate and reasonable guidelines, direction and awareness for social media usage at the City of New Westminster and sets forth the City's expectations and requirements concerning such participation.

This policy is intended to:

- Ensure effective online communication while adhering to legal requirements, particularly Freedom of Information and Protection of Privacy Legislation.
- Ensure that you understand your responsibilities to the City and your co-workers.
- Protect the privacy, confidentiality, interest and reputation of employees and the City.
- Ensure a respectful workplace free from harassment and discrimination.
- Establish a standard for professional and respectful online communication.
- Protect the City's confidential business information.

#### 2. <u>Definitions</u>

 Social media is defined as freely accessible online tools used to produce, post and interact using text, images, video and/or audio to communicate, share, collaborate or network with others. Social media includes, but is not limited to, personal websites, blogs, wikis, online forums, message boards, email groups, social networks (e.g. Facebook, Twitter, LinkedIn, YouTube, etc) and any other similar online tools.

The absence or lack of explicit reference to specific social media does not limit the extent of the application of this Policy.

- Personal information is defined as information about an identifiable individual, but does not include contact information. Personal information includes, among other things, an individual's name, email address or username if it includes the individual's name, a portion of their name, or is a pseudonym that is attributable to an identifiable individual by using other readily available information; home address or email; appearance and image; educational and employment history; and personal opinions.
- c) Contact information means information to enable an individual to contact an individual at a place of business, such as business name, business title, business address, business telephone number, business email, etc.

#### 3. Scope

This Policy applies to all persons associated with and employed by the City of New Westminster, elected officials and Boards, and to all aspects of the employment relationship (Regular Full-Time, Regular Part-Time, Temporary, Auxiliary, Seasonal, Volunteer, Contractor, etc).

This Policy applies to all social media using any type of Internet-enabled device, whether work issued or personal.

#### 4. **Related Policies and Procedure**

This policy is applied in conjunction with the following City Policies which include but are not limited to:

- Code of Conduct Policy
- Conflict of Interest Policy
- Respectful Workplace and Human Rights Policy
- **Record Management Policy**
- Email/Internet Policy

This policy is governed by the following legislation which includes but are not limited to:

- BC Human Rights Code
- BC Freedom of Information and Protection of Privacy legislation

#### 5. **Social Media Usage**

#### Guidelines

- All information placed on social media sites is considered public information similar to information published on City pages.
- All communications on behalf of the City should adhere to the highest professional standards of communication.
- Social media sites will not be the primary distribution method for City information.
- Information that the City posts on social media sites should be duplicates that can be retrieved on our Internet or traditional media sources and will not be considered a record of the City.
- The City will monitor its' social media sites and will remove any material that uses ethnic slurs, personal insults, obscenity, or engage in any objectionable or inflammatory conduct that are contrary to Canadian law.
- Consideration will be made to forwarding these types of postings to the City's Human Resources Department and/or the Police Service for possible investigation.
- The City will post a disclaimer on its' social media sites informing users that they are providing personal information to the site and the City and that the City does not have ownership or control of the information because this information resides with the social media service.
- The City will post a disclaimer if the social media site is hosted outside of Canada.

#### **Social Media User Responsibilities**

- You are expected to use common sense, caution and good judgment when participating in social media and conduct ourselves in a way which reflects positively on the City.
- Social media usage, even when anonymous or conducted under a pseudonym, must be in compliance with the BC Human Rights Code, BC Criminal Code, BC Freedom of Information and Protection of Privacy legislation, copyright and patent laws as well as must be in accordance with the City's Code of Conduct Policy, Conflict of Interest Policy, Respectful Workplace and Human Rights Policy and Email/Internet Policy.
- When making work-related postings as a representative of the City, you must not post anonymously or use a pseudonym; you should use your work email address, identify yourself by name and your role at the City.

- When commenting online about work-related issues in a personal capacity, you should use a private email address, identify yourself by name, your role at the City and make every effort to make it clear that you are speaking for yourself, not as a representative of the City.
- You are personally responsible for the content of anything you send, receive, download or post on social media sites.
- You should be aware that communication made through social media is public, even if posted anonymously, or to a limited group of individuals, and can exist online in perpetuity or in individual computers even if the original posting is removed.
- You should ensure that any comment on City matters is appropriate to your position and does not conflict with your role at the City.
- You should not disclose any City information or content that you are not specifically authorized to disclose.
- You should not use the City's logo or trademarks when using social media unless specifically authorized.
- You should be aware that your connection to the City may be indirect or even implicit based upon the use of your name and your association with the City.
- Your participation in social media should in no way harm the City's reputation or the reputation of any persons associated with and employed by the City of New Westminster, elected officials and/or Boards.
- You will be held accountable for off-duty conduct on social media sites if it negatively impacts the City.

#### Access to Social Media

- Only designated persons should access and use social media during work hours as part of your job duties.
- You are permitted to access social media sites using your work computer for personal use only outside of work hours (e.g. prior to the start of your shift, after the end of your shift, on coffee and/or lunch breaks).

#### **Unacceptable Uses of Social Media**

- Social media activities should not interfere with work commitments and/or job performance.
- Persons who do not have social media job responsibilities are not permitted to access social media sites using their work computer for personal use during work hours.
- Work computers should not be used to view or transmit sexual and/or pornographic images, offensive or illegal material.
- Any behavior or conduct that would not be appropriate in the physical work environment is also not appropriate in the virtual online environment.

#### **Duty of Fidelity**

- You must not breach your duty of fidelity (loyalty) to the City.
- The duty of fidelity states that you are under a duty to serve the City with good faith, loyalty and fidelity and not deliberately do something which may harm the City.
- You will have breached your duty of fidelity if you engage or even threaten to engage in conduct which is detrimental to the City's legitimate business interests or reputation, regardless whether the City is named directly or identifiable in any other manner.

#### **Privacy**

- You should not share or disclose personal information such as comments, posts, photographs or video about co-workers without their express consent because this breaches the co-worker's privacy.
- The City may post images of you performing your work and/or participating in City events or functions as these images are City records.
- You should not post or report on conversations that are meant to be private or internal to the City.
- You should not cite or reference employees, members of City Council, contractors, suppliers, partners or customers without their approval, even if such persons are not directly identified.

#### **Respectful Communications**

- You have the right to a respectful and harassment free workplace. If you encounter harassment on a social media site from the general public or a City employee, you should report this to your supervisor immediately for appropriate action under the City's Respectful Workplace and Human Rights Policy and/or Criminal Law.
- The City's Respectful Workplace and Human Rights Policy prohibits unlawful harassment and discrimination and applies to all social media communications whether such communications are posted during work hours, personal time at work, or at home where you are identified as a City employee.
- Social media sites are not appropriate forums to engage in differences of opinion with respect to work-related issues, engage in criticism of management or coworkers (constructive or not), or address concerns regarding the performance or competence of employees.
- You are prohibited from posting threatening comments and from the harassment and bullying of co-workers, customers and others when using social media.
- You are prohibited from posting insubordinate, derogatory, defamatory, discriminatory, or otherwise offensive comments in social media sites about the City and any persons associated with and employed by the City of New Westminster, elected officials and/or Boards, even if such persons are not directly identified.

- Comments that would otherwise be inappropriate because they are considered insubordinate, constitute harassment, result in a poisoned work place, or have potentially negative consequences for the City should not be posted on social media sites.
- You must respect your audience and should not use ethnic slurs, personal insults, obscenity, or engage in any objectionable or inflammatory conduct that would not be acceptable in the workplace.

#### **Confidential Business Information**

- You must not breach your duty of confidentiality to the City.
- Social media discussions, comments and posts, including textual or visual material (both during work time and personal time) should not disclose confidential business information belonging to the City and any persons associated with and employed by the City of New Westminster, elected officials and/or Boards.
- Confidential information includes any non-public financial or operational information, and anything else that is of value to the City that is not already public.
- You must not use City identifiers, such as logos or trademarks without the express consent of the City.

#### 6. Monitoring

- The City reserves the right to monitor Internet use and the use of social media to ensure Policy compliance.
- The City retains ownership of all computer systems and data.
- Social media usage on the City's network, computers or electronic devices is neither private nor confidential and may be monitored or recorded without any further notice by the City as per the City's Email/Internet Policy.
- The City reserves the right to investigate social media sites if any matter comes to its attention which it considers may constitute a potential breach of this Policy.
- The City reserves the right, at any time and without any further notice, to revoke, limit or alter your rights to access any Internet use, including the use of social media, on your work computer or electronic devices.

#### 7. **Consequences of Non-Compliance**

Any breach or violation of this policy or the components contained herein, or any breach of law, will be treated as misconduct regardless if it occurred during work hours or otherwise and whether committed on City equipment or communication systems or otherwise.

- Any person suspected of breaching this Policy shall be required to cooperate with any investigation.
- Misconduct will be reviewed and investigated without any further notice and may result in disciplinary action being taken up to and including dismissal from employment, legal action, and/or seeking restitution.
- The City reserves the right to require the removal of certain posts or content which is deemed by the City to constitute a breach of this Policy or if it is necessary to ensure compliance with applicable laws.
- Failure to comply with any such request may result in further disciplinary action being taken.

#### 8. Responsibilities

- Overall management of this Policy is the responsibility of the Director of Human Resources.
- This Policy will be reviewed periodically by the Director of Human Resource and will be amended or updated to ensure that it is current and relevant.



## **PERMISSION FORM**

From time to time, the City is asked to forward to committee, board, commission, panel, or task force members, information regarding City business not necessarily related to your appointment. This could include invitations to workshops, forums, discussions, projects or other City and non-City events. In order to deliver this type of information to you we need permission to use your personal information as listed below.

I,	(please print) as a member of the		
comm	ittee, board, commission, panel, or task force, agree that the City of New Westminster:		
	May use my personal contact information to deliver to me information regarding, but not limited to; invitations, workshops, forums, discussions or other projects or functions not necessarily related to my appointment on the above-noted committee, board, commission, panel, or task force.		
	Email address:		
	May <u>not</u> use my personal contact information to deliver to me information regarding, but not limited to; invitations, workshops, forums, discussions or other projects or functions not necessarily related to my appointment on the above-noted committee, board, commission, panel, or task force.		
given	permission may be changed at any time by contacting your committee secretary. The consent here will cease when you are no longer a member of the above-noted committee, board, ission, panel or task force.		
Signat	ure of Member: Date:		
Receiv	ved by: Date:		

This information is collected to facilitate communication between the City and committee members for none committee purposes. It is collected under FOIPPA section 26 (d). For further information about the privacy of this information please contact the Records and Information Administrator at 604-515-3764, FOI@newwestcity.ca, 511 Royal Ave, New Westminster.



# **2024 COMMITTEE APPOINTEE AFFIRMATION**

ADVISORY BODY NAME:	(the "COMMITTEE")
I solemnly affirm that, as a Committee member	and thereby a representative of the City, I will
honestly and to the best of my knowledge and	ability:
members of the Committee and the various of community members brought together on matters within the Committee's mane.  • be mindful of not allowing personal, final interests of the community and to decla.  • maintain any confidential information produce the authority or influence of my candidate;	incial or outside interests to conflict with the best re when such conflicts may exist; ovided to me in my position; position on behalf of any political party or ution in publicly expressing personal opinions on
Print Name	Signature
Affirmed before me this day of	, 2024, at New Westminster, BC.
Committee Clerk	



# **Committee Orientation**

Community Heritage Commission



# Introductions to CHC

# Legislative Services:

• Carilyn Cook, Committee Clerk

#### Chair:

Councillor Jaimie McEvoy

# Council Representative:

• Councillor Daniel Fontaine

## Staff Liaisons:

- Judith Mosley, Senior Heritage Planner
- Kathleen Stevens, Heritage Planning Analyst
- Robert McCullough, Manager, Museums and Heritage Services

#### Committee Members:

- Shadi Arous
- Shelby McCannel
- Samuel Boisvert
- Nancy Dheilley

- John Davies
- Danielle Karlsson
- David Sarraf
- Jennifer Crews



# **Orientation Overview**

What will be covered?



- Role of Advisory Committees
- Orientation Package Overview
- Attendance and Quorum
- Meeting Conduct
- City Policies and Freedom of Information
- Affirmations of Office

# **Orientation Package**

# Contents:

- Committee Terms of Reference
  - Defines the purpose and structures of the committee
- Committee Advisory Policy
  - Guides the creation and management of advisory committees
- Rules of Conduct
  - Prescribes roles, responsibilities, and procedures
- Respectful Workplace and Human Rights Policy
  - Guides how we treat each other
- Social Media Policy
  - Provides a framework for communication on social media
- Committee Meeting Schedule (also available on City website)
  - Advises when our meetings take place
- Freedom of Information (FOI) Permission Form
  - Permits (or not) the City to contact you





# What is the Role of an Advisory Committee?

#### Advisory Committees are

to provide information and advice to Council on issues of interest to the public.



This assists Council in its decision-making process!

Advisory Committees are not autonomous.

This means Council must approve a Committee to discuss issues outside of their mandate.



# **Attendance is Key**

You are expected to attend regularly scheduled meetings.

To make sure we have quorum\*, let us know whether or not you will attend.

Without quorum, the Committee can't hold an official meeting or pass recommendations.

If you can't attend meetings anymore, please discuss it with the Chair or staff liaison.

If you miss three consecutive meetings, Council may, without further notice, remove you from the committee.

Please submit resignations via email to the staff liaison and committees@newwestcity.ca

\* Quorum is the majority of appointed members.



# **Working with Staff**

#### Remember:

The commitment of staff resources and time is the responsibility of Council.



Requests to have staff conduct work outside their work plan must be brought to Council for approval.

Committee work is just one part of staff's work plan, and staff may work on multiple committees.

Please be respectful of staff time. ©



# **Meeting Documents**

#### Agendas

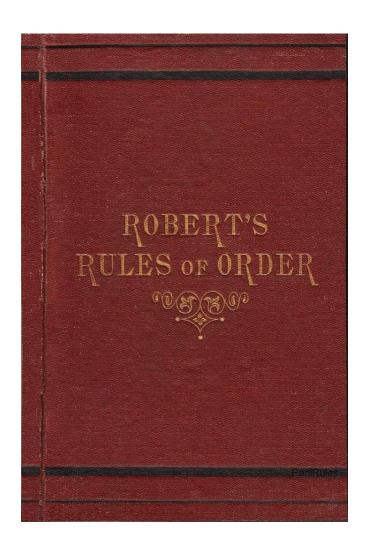
- Sent one week in advance of the meeting
- Read in advance so you can come prepared
- Additions at the beginning of the meeting



#### Minutes

- Not verbatim, are meant to summarize the discussion
- Read and let us know if you see errors or omissions
- Posted to the website after they are adopted

# Rules of Order and Meeting Conduct



You do not have to know all of Robert's Rules of Order to participate in the meeting.

In the next few slides, we will cover:

- Conflicts of Interest
- Motions
- Voting

If you want to learn more about Robert's Rules, there are many resources online and at the library!

## **Conflicts of Interest**

A Conflict of Interest must be declared if you believe you have a direct or indirect interest in an item, and you must leave the room.

#### Examples of Conflicts of Interest:

- You live within 100 metres of a proposed development;
- A family matter or member is involved;
- You would receive monetary benefit;
- You're involved in an organization under discussion.



## **Discussion**

During discussion of an agenda item, the Chair will maintain a speaker's list.

Raise your hand to have your name added to the list.

Committee discussion is meant to be inclusive, not a back-and-forth between members.



Please bring common courtesy to discussion: wait your turn to speak, use respectful language, etc.



## What is a Motion?

A motion is how a Committee **makes a decision**.

A Committee member must MOVE (or introduce) a motion for consideration.



A motion must be SECONDED to proceed with discussion of the motion.

A seconder does not need to agree with the motion that is being moved; they are simply agreeing to debate the motion.

A seconder may still vote in opposition to the motion.

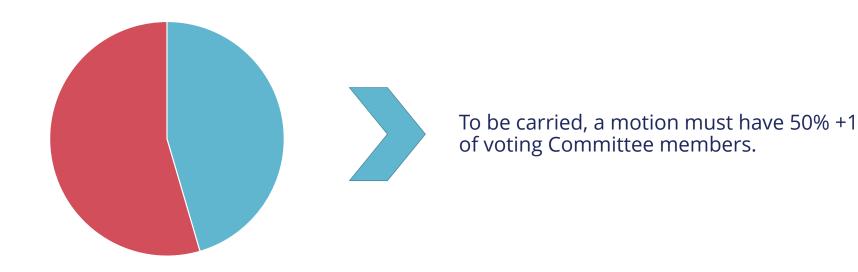


"I move that we debate whether to vote to decide whether to discuss bringing this meeting to an end."

# **Voting - in Favour**

"Call the question"

The Chair will put the motion to a vote.



Committee members cannot abstain during a vote.

If a member does not <u>clearly</u> indicate how they vote, the vote will be noted <u>in favour</u> of the motion.

# **Voting - in Opposition**

Those voting in opposition must clearly raise their hand, or verbally indicate they are voting in opposition.

A tie vote is considered a lost (defeated) vote.

Members who vote in opposition to a motion will have their names recorded in the minutes.



## **How does Council receive the motion?**

Any committee motion that is passed and requires action or an expenditure of funds must be submitted to Council through a Committee report.

Committee reports include staff comments on the Committee recommendation.

Staff may or may not support the Committee recommendation.

Council may or may not pass a Committee recommendation, or may pass an amended Committee recommendation.



# Respectful Workplace and Human Rights Policy

All persons associated with the City of New Westminster have a responsibility to ensure the City's working environment is free from disrespectful behaviour.

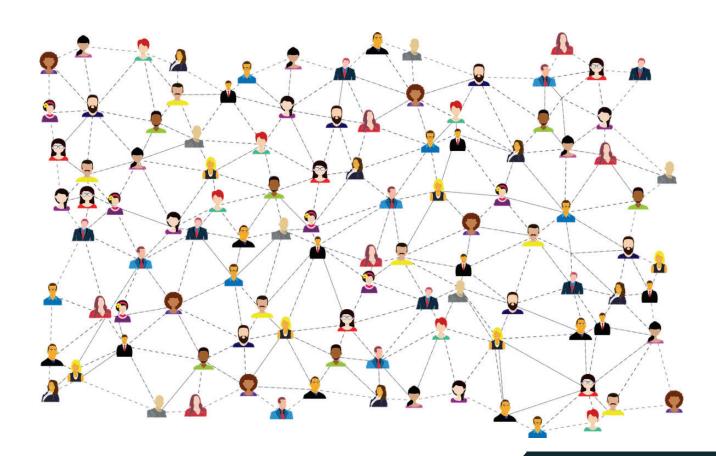
Disrespectful behaviour toward Council, staff, and other Committee members is not tolerated.



# **Social Media Policy**

As a member of this Committee, you represent the City and the Committee.

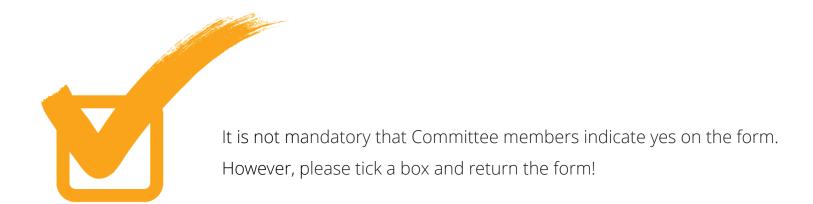
Be careful of your social media posts and activity, especially when referencing the City.



## **FOI Permission Form**

Your personal information is collected under the *Freedom of Information and Protection of Privacy Act.* 

Staff cannot share Committee members' contact information with other Committee members.



## **Affirmations of Office**

I solemnly affirm that, as a Committee member and thereby a representative of the City, I will honestly and to the best of my knowledge and ability:

- participate in Committee meeting discussions with an open mind and respect for all other members of the Committee and the variety of perspectives one can expect from a group of community members brought together to provide Council with information and advice on matters within the Committee's mandate;
- be mindful of not allowing personal, financial or outside interests to conflict with the best interests of the community and to declare when such conflicts may exist;
- maintain any confidential information provided to me in my position;
- not use the authority or influence of my position on behalf of any political party or candidate;
- refrain from or exercise restraint and caution in publicly expressing personal opinions on matters of political controversy;
- abide by the City's: Social Media Policy, and Respectful Workplace and Human Rights Policy, both of which I have read.



# **Additional Questions?**

Questions and comments can be submitted to the Legislative Services Department.

Email: <a href="mailto:committees@newwestcity.ca">committees@newwestcity.ca</a>

Phone: 604-527-4523





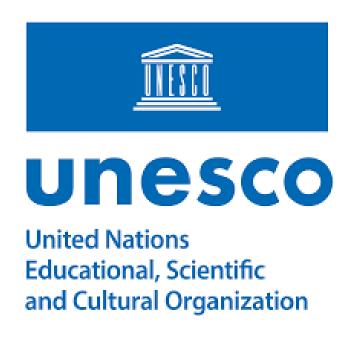


# **NEW WEST'S HERITAGE PROGRAM**

**Community Heritage Commission Orientation, February 2024** 



#### **WHAT IS HERITAGE?**



"...the legacy from the past, what we live with today, and what we pass on to future generations. Our cultural and natural heritage are both irreplaceable sources of life and inspiration."

### **WHAT IS HERITAGE?**

## **Tangible:**

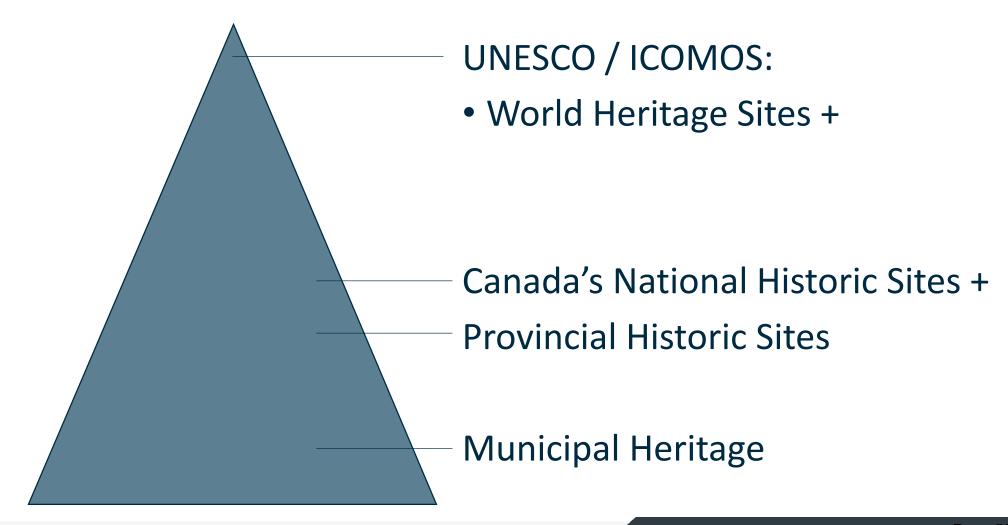
- Buildings
- Structures
- Places
- Spaces
- Landscapes
- Objects/artifacts

## Intangible:

- Oral traditions and expressions
- Performing arts
- Social practices, rituals and festive events
- Knowledge and practices
- Traditional craftsmanship

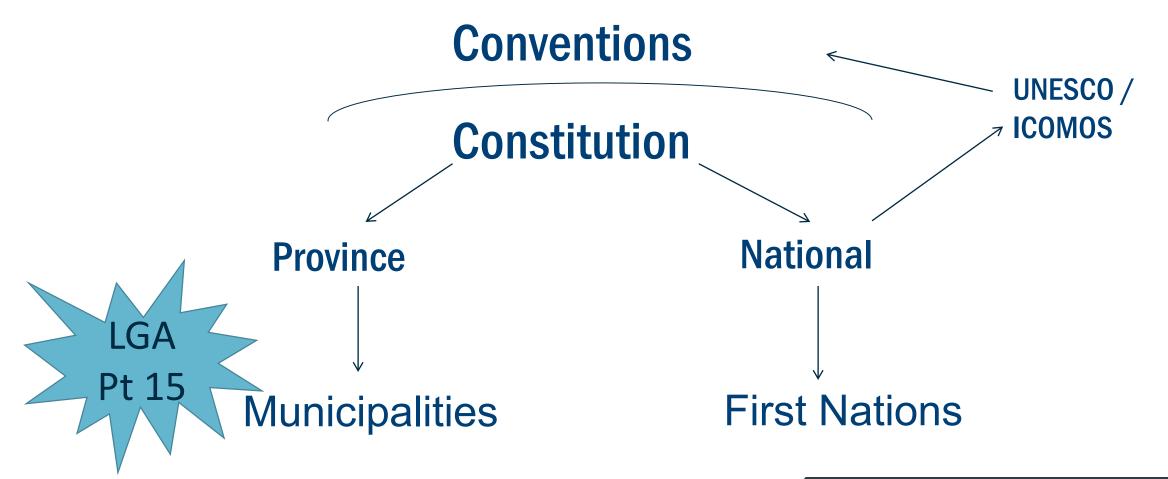


### HERITAGE HAS VARIOUS LEVELS OF RECOGNITION





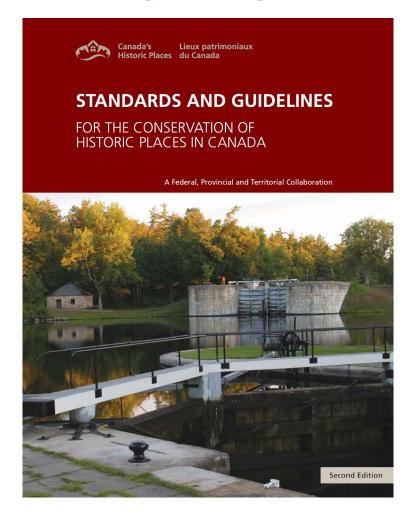
## **LEGISLATION PROVIDES THE TOOLS**





### RECOGNITION & MANAGEMENT IS BASED IN HERITAGE VALUE

- 1. Aesthetic
- 2. Historic
- 3. Scientific
- 4. Cultural
- 5. Social
- 6. Spiritual



### TOOLS TO RECOGNIZE AND PROTECT HERITAGE

#### **Recognition:**

- Heritage Register
- Historic District

#### **Protection - singular:**

- Covenant
- Designation
- Heritage Revitalization Agreement

#### **Protection - collective:**

- Heritage Conservation Area

#### **Interpretive:**

- Commemoration
- Interpretation
- Collection



## **RECOGNITION: HERITAGE REGISTER**









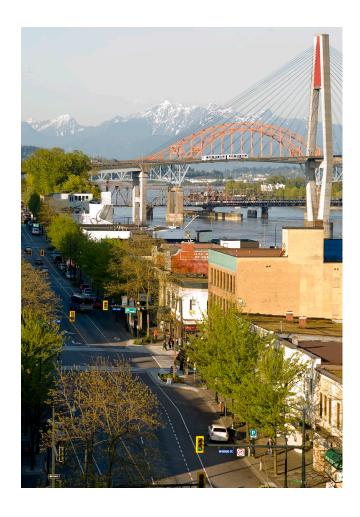








## **RECOGNITION: HISTORIC DISTRICT**









# **PROTECTION: COVENANT**





# **PROTECTION: DESIGNATION**



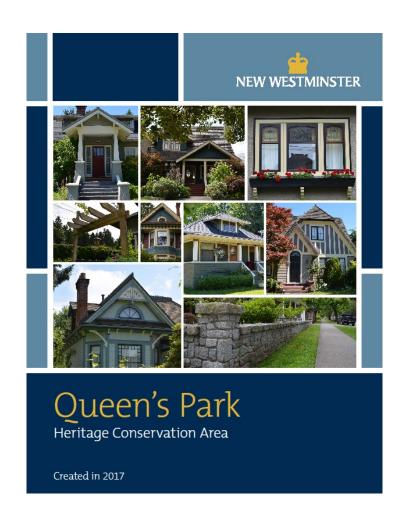


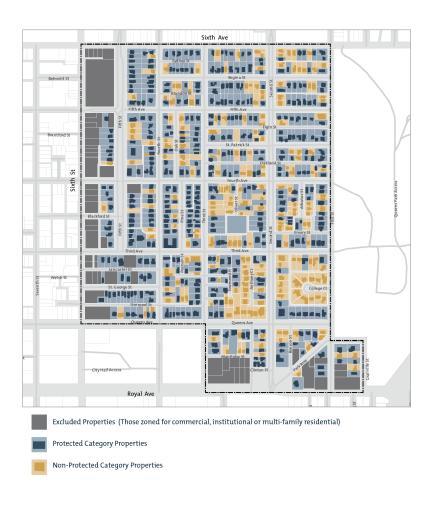
## **PROTECTION: HERITAGE REVITALIZATION AGREEMENT**

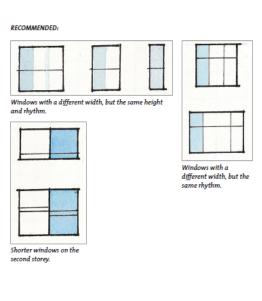




## **PROTECTION: HERITAGE CONSERVATION AREA**

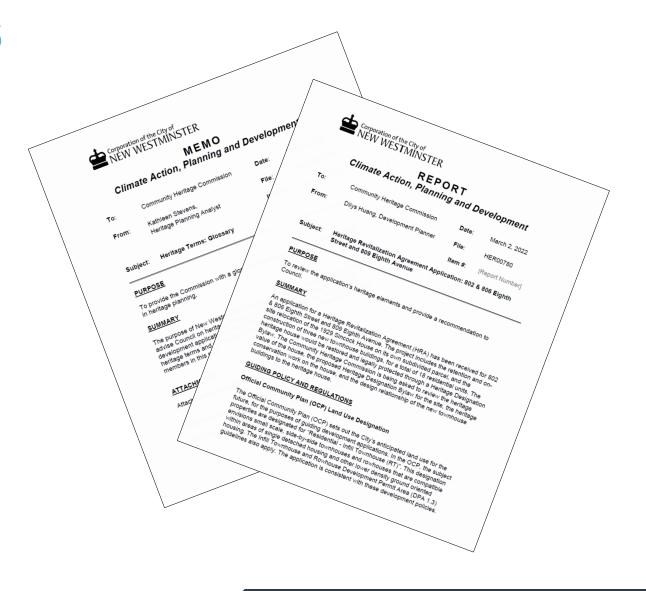






# APPLICATION/REPORT TYPES

- 1. Information
- 2. Comment
- 3. Recommendation



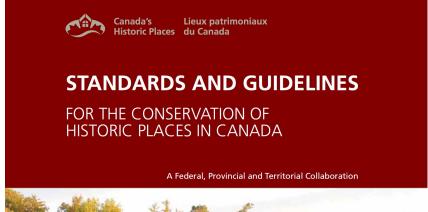
#### TO THINK ABOUT

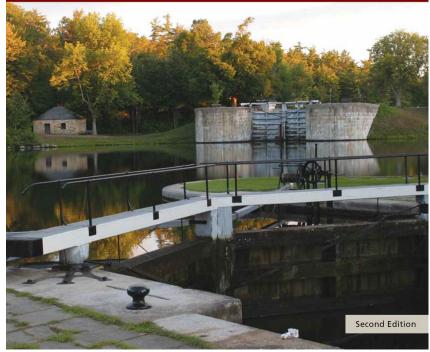
- 1. What are the heritage elements of this project?
- 2. Is information provided appropriate based on the tool being used? Do I have enough to make a determination?
- 3. Based on my knowledge, is the proposed change appropriate and respectful of the heritage elements?
- 4. Is it within the scope of the Commission to comment?

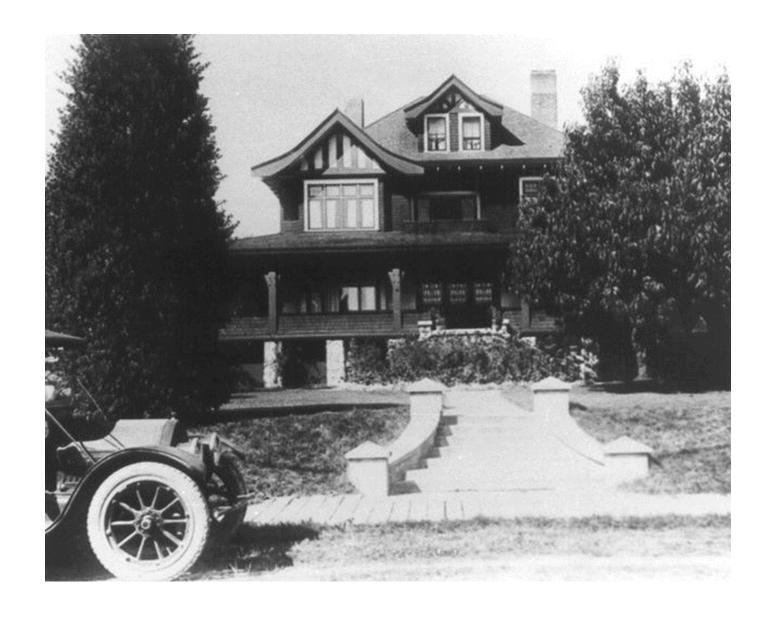
#### **RESOURCES AVAILABLE**

- 1. Staff expertise
- 2. Standards and Guidelines available online at <a href="https://www.historicplaces.ca">www.historicplaces.ca</a> (under heritage conservation tab)
- Statement of Significance, Condition
   Assessment, Heritage Values
   Assessment, Heritage Conservation Plan

www.newwestcity.ca/heritage







Questions?



# MEMO Climate Action, Planning and Development

**To**: Community Heritage Commission **Date**: February 7, 2024

From: Judith Mosley, File: Doc#2442106

Senior Heritage Planner

**Item #**: 2024-70

**Subject:** Heritage Terms: Glossary

#### **PURPOSE**

To provide the Commission with a glossary of terms and acronyms typically used in heritage planning.

#### **SUMMARY**

The purpose of New Westminster's Community Heritage Commission (CHC) is to advise Council on heritage issues, including heritage planning policies and development applications with heritage assets. For reference, a glossary of heritage terms and acronyms is provided (Attachment A) to assist Commission members in this role.

#### **ATTACHMENTS**

Attachment A – Heritage Terms: Glossary

#### **APPROVALS**

This memo was prepared by: Judith Mosley, Senior Heritage Planner



#### Attachment A

Heritage Terms: Glossary

#### **HERITAGE TERMS: GLOSSARY**

#### **Adaptive Re-use**

Using an old building for a new purpose or function, while protecting its heritage value. May involve extensive exterior and interior alterations.

#### **Bylaw**

A bylaw is a regulation which municipal governments are allowed to enact. The Local Government Act, which is provincial legislation, delegates authority to municipal governments to regulate specific things (e.g., the Zoning Bylaw regulates land use). The approval of bylaws is subject to formal procedures. Planning applications which involve bylaws or bylaw amendments (e.g., Zoning Bylaw amendments or Heritage Revitalization Agreements) may require formal public hearings.

#### **Character-Defining Elements**

The materials, forms, location, spatial configurations, uses and cultural associations or meanings that contribute to the heritage value of a historic place, which must be retained to preserve its heritage value.

#### **Character House**

A house fifty years old or older, which may have some heritage elements, but that has not otherwise been formally identified as a "heritage house".

#### **Community Heritage Commission**

An advisory panel of Council-appointed volunteer community members which meets monthly to advise Council on City issues with an identified heritage component.

#### **Condition Assessment**

A condition assessment is an evaluation of the physical condition of a property or building. This document generally does not include heritage value statements or historic research, but can describe the presence of historic building materials or architectural elements.

#### **Conservation Area**

A Heritage Conservation Area is a distinct and identifiable neighbourhood, characterized by its historic value, which is identified in a City's Official Community Plan for heritage conservation purposes. A Heritage Conservation Area provides both long-term heritage protection and design control. Through a Heritage Conservation Area, property owners looking to make some kinds of changes to protected heritage properties would require a Heritage Alteration Permit (HAP) and Council approval.

#### Conservation Plan

A document which guides a conservation project's proposed work and the standard to which that work will be held. The following components should be included in a Conservation Plan: historic brief, Statement of Significance, condition assessment, archival and current photographs, plans detailing the changes proposed and a description of the appropriate conservation procedures.

#### (Conservation) Covenant

A formal legal agreement between a property owner and the municipal government in regards to the restriction or requirement of a use of a property or a portion thereof. Covenants are registered on title. Also referred to as a Section 219 Covenant and is authorized by Section 219 in the Land Title Act.

#### **Demolition by Neglect**

The loss of a building or landscape with heritage value resulting from a lack of maintenance.

#### **Design Guidelines**

A set of regulatory standards on form or character to which properties in the identified area must comply.

#### Designation

The protection of an identified heritage property, especially its character-defining elements, by municipal bylaw. Allows regulation and control of alterations and demolition.

#### **Frequent Transit Network**

A road or transportation route where public transit (bus or Skytrain) service runs at least every 15 minutes in both directions throughout the day and into the evening, every day of the week. These networks are determined by the regional authority TransLink but are used in local/municipal planning decisions related to development applications.

#### **Heritage Assessment (or Heritage Values Assessment)**

A research based document which summarizes the history of a property and analyzes the potential heritage value to inform decision-making.

#### **Heritage Alteration Permit**

A permit issued by City Council that authorizes changes to be made to a protected heritage property. A Heritage Alteration Permit may not vary use or density.

#### Heritage Conservation

The overarching term for the actions and processes aimed at safeguarding the character-defining elements of a heritage building or place to retain its heritage value and extend its physical life, including preservation, rehabilitation and restoration. (Referred to as Preservation in the USA).

#### **Heritage Conservation Act**

The Heritage Conservation Act is provincial legislation which governs the recognition and protection of provincial heritage sites. It does not govern municipal heritage law or tools: those are under the Local Government Act (Part 15). The Heritage Conservation Act also regulates archaeological finds across the province on both public and private land. Those sections pertaining to archaeology are the most commonly referenced from this Act.

#### Heritage Place/Building/House

A place (structure, building, group of buildings, district, landscape, archaeological site) which has been formally recognized for its heritage value. Formal identification includes historic research, and an assessment of the heritage values of the place.

#### **Heritage Register**

A list of properties identified by a municipality that are deemed to possess heritage value and as such merit preservation. This is formal recognition but not legal protection. However, a local government has the authority to place temporary protection on a Heritage Register property for up to 60 days.

#### **Heritage Revitalization Agreement**

A negotiated development agreement which exchanges exterior conservation work and a Heritage Designation on the property for zoning relaxations and/or other development incentives. These agreements do not set precedent and are negotiated to be different for each site, depending on the site's characteristics.

#### **Heritage Value**

The aesthetic, historic, scientific, cultural, social or spiritual importance or significance of a building or place for past, present or future generations. The heritage value of a historic place is embodied in its character-defining elements.

#### **Historic District**

An area identified by a municipality that is deemed to possess heritage value and as such merit preservation. This is formal recognition but not legal protection. Often historic districts have interpretive signage and voluntary design guidelines. No additional heritage-related permits are required for changes to buildings in these areas.

#### Inventory

A list of properties identified by a municipality with qualities or characteristics that may result in heritage value. The Inventory is a listing of buildings but not formal recognition. Inventories were a precursor to the Heritage Register. In the mid-1990s, when Heritage Registers were introduced, most municipalities rolled their Inventory into the Register and removed their Inventory. The City of New Westminster maintained both but the Inventory is referenced as a historic record only.

#### **Land Title**

Record of ownership of land that is registered with the BC Land Titles and Survey Authority including the legal description of the property and legal notations registered against it.

#### **Local Government Act**

The Local Government Act (LGA) is provincial legislation which delegates authority to municipal governments and determines the processes by which they may govern. That is, the LGA is what allows municipal governments to make bylaws and what requires that Council approve them in a specific manner. Part 14 of the LGA governs "Planning and Land Use Management." Part 15 of the LGA governs "Heritage Conservation."

#### Official Community Plan

The Official Community Plan (OCP) is a document that municipal governments use to outline and guide the future of a community. OCPs have two parts: policies and maps. The policies state goals, objectives, and areas of priority. The maps (e.g., land use, road type designations, environmentally sensitive areas, neighbourhoods, and areas requiring development permits in addition to the standard approvals) are linked to OCP policies and show how the community will develop. As future planning policies are changed and developed, they must be in conformance with the OCP. Additionally, Metro Vancouver has a Regional Plan, which is like an OCP for all of Metro Vancouver. Local municipalities, such as New Westminster, must make sure their plan aligns with the Regional Plan.

#### **Preservation**

The act or process of preventing decay or loss, maintaining and stabilizing to protect heritage value.

#### **Protection / Protected Property**

Protection on a property is achieved through the requirement of Council approval for changes to a property. Council (or its delegate) controls approval through a permitting system. A heritage-related permit may be refused if the proposed work is not consistent with heritage best-practice, the City's heritage policies, or the guidelines associated with the protection.

#### Reconstruction

The re-creation of a building or structure that no longer exists on the basis of historical evidence. Often raises concerns about accuracy, as certain elements are based on conjecture when no evidence can be found.

#### Rehabilitation

The sensitive adaptation of a historic place for a continuing or compatible contemporary use while protecting its heritage value.

#### Retention

The act of keeping an existing building rather than removing, recreating or replacing it.

#### Restoration

The accurate revealing, recovering or representing of the state of a historic place or individual component as it appeared at a particular period in its history.

#### Revitalization

The action or process of making possible a continued contemporary use of a heritage property while protecting the heritage values of the place.

#### Setback

The space between the property line and the main body of the house on the lot.

### Standards and Guidelines for the Conservation of Historic Places in Canada

This is a Canada-wide best-practice document used by professionals for heritage conservation projects. It contains 14 key principles and further detailed guidance on best practice in heritage conservation. The document was adopted by New Westminster Council in 2008 for use in evaluating heritage projects in the city.

#### Statement of Significance

A Statement of Significance (SOS) describes the heritage value of a place and identifies the character-defining elements that embody the heritage value and that should be retained. This concise document (usually one-two pages) is referred to when evaluating a proposed change to a heritage place. An SOS is required for the formal protection of a site and is sometimes drafted when a property is added to the Heritage Register.

#### **Subdivision**

Subdivision is the process of altering legal property boundaries. Most often this involves the division of a larger property into smaller lots. It may also include the realignment of an existing property, or the consolidation of one or more properties into a single parcel.

#### Unsympathetic

An element which is considered not to relate to or appropriately reflect its surroundings, especially historical features; a lack of continuity in design.

#### (Board of) Variance

The Board of Variance is a citizens' advisory board which consists of five members appointed by Council. The Board of Variance is established pursuant to the Local Government Act which allows the board to consider variances which are, in the opinion of the board, both minor and cause the applicant hardship if required to conform to zoning requirements. The Board of Variance cannot vary the use or density on any site.

#### Zoning Bylaw

The Zoning Bylaw is a document which includes requirements such as the types of uses which are allowed on a property (e.g. retail stores, libraries, residential units); the allowed density (e.g. number of residential units and/or amount of floor space); building height; and, the amount of parking. Every property in New Westminster is assigned to a zoning district. Zoning Bylaws can regulate the uses of a property but cannot regulate the users.

#### **Zoning Bylaw Amendment (Rezoning)**

If a proposed development does not conform to the requirements of the Zoning Bylaw (e.g. land use and density). The process for a Zoning Bylaw amendment allows the City and community to analyze the potential effects and benefits that a development may have. This involves analysis of surrounding land use and evaluation of compliance with existing City policies, such as the Official Community Plan.

#### **ACRONYMNS**

BOV	Board of Variance
CDD	Comprehensive Development District
CHC	Community Heritage Commission
DCC	Development Cost Charge
DPA	Development Permit Area
FSR	Floor space ratio
FTN	Frequent transit network
HAP	Heritage Alteration Permit
HCA	Heritage Conservation Area
HCP	Heritage Conservation Plan
HRA	Heritage Revitalization Agreement
ICOMOS	International Council on Monuments and Sites
LGA	Local Government Act
LTSA	Land Titles and Survey Authority of British Columbia
OCP	Official Community Plan
S&Gs	Standards and Guidelines for the Conservation of Historic Places in Canada
SOS	Statement of Significance
UNESCO	United Nations Environmental, Social, and Cultural Organization

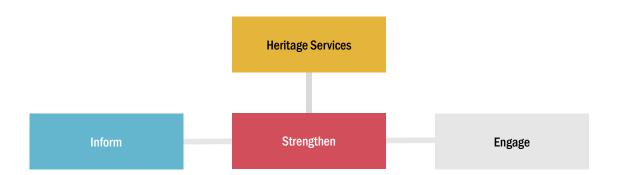


## **Museums and Heritage Services**



### **Heritage Services**

History is what has been left to us from earlier times while heritage is those features from the past that are valued and acknowledged by society today - things that give us a sense of pride and belonging (Logan, 2005). Heritage is also those things that we may not be proud of, but still value as they provide insight into who we are and can contribute to the correction of past mistakes or atonement for past injustices.





### **Museum and Archives Mission and Mandate**

#### Mission

The New Westminster Museum and Archives strive to enhance knowledge and deepen understanding of the City and its diverse peoples – from the First Nations cultures to the multicultural community of today – by illuminating past events, exploring current issues and facilitating conversations around future possibilities.



#### Mandate

- collect, preserve and house the objects, archival materials, natural history specimens and collective memories that best serve to illustrate the first peoples, environment, founding, settlement, relationships and development of the New Westminster area
- research, make available, interpret and exhibit its collections for the use and benefit of the public;
- engage with all peoples and organisations that can inform and support the narratives of the New Westminster area



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## **Heritage Collections**



Archives



Archives



Museum Artefacts



**Museum Artefacts** 



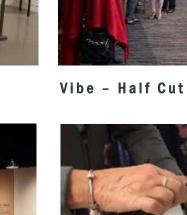
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## **Exhibitions and Programs**



**Hair Apparent** 









Chocolati



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## **Exhibitions and Programs**



Reconciling



You Are What You Eat



Neon Reconciliation Explosion Interactive



Heritage Garden

NEW WESTMINSTER

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# **Exhibitions and Programs**



**Culinary Heritage** 



Restoration of Maquabeak Totem



National Day For Truth and Reconciliation



Black History Month
Tessellation and Portraiture



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### **Current Activities and Projects**



**New Westminster Heritage Services Projects:** 

- Komagata Maru Ferry Dock and river walk naming and apology
- Research and analysis into actions of the City of New Westminster relative to Indigenous People 1860-2020
- Decolonizing municipal monuments and Landmarks initiative. Development of new commemorative framework for the City
- Development of Reconciliation Framework and relationship building activities with local First Nations

